

Message Text

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USCINCEUR

USDOCOSOUTH

USLOSACLANT

USNMR SHAPE

USDEL SALT II GENEVA

USDEL MBFR VIENNA

C O N F I D E N T I A L USNATO 5244

LIMDIS

E.O. GDS

TAGS: PFOR, NATO

SUBJECT: PERMREPS LUNCH, SEPTEMBER 25

SUMMARY: AT SEPTEMBER 25 LUNCH, POSTPONED FROM PRECEDING DAY, PERMREPS DISCUSSED THE NATO AIR DEFENSE DIRECTORATE, MIDDLE EAST DEVELOPMENTS, MINISTERIAL GUIDANCE, AS WELL AS THE FINNEY ARTICLE AND THE NUNN AMENDMENT. SEPTELS COVER PERMREP DISCUSSION OF SALT AND TERRORISM. END SUMMARY.

1. NATO AIR DEFENSE DIRECTORATE. RECALLING DISCUSSION ON THIS SUBJECT IN THE NAC (SEE SEPTTEL), DE ROSE (FRANCE) SAID HE STILL HAD NO AUTHORIZTION TO APPROVE RECOMMENDATIONS CONCERNING THE ESTABLISHMENT OF A NATO AIR DEFENSE DIRECTORATE. HE DID POINT OUT, HOWEVER, THAT THE FRENCH MIGHT HAVE PROBLEMS WITH THE TITLE "DIRECTORATE OF AIR DEFENSE." HE UNDERSTOOD THAT PROPOSED
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DIRECTORATE WOULD COME UNDER THE ASYG FOR DEFENSE SUPPORT, WOULD HAVE ONLY LOGISTICRESPONSIBILITES, AND WOULD NOT IN ANYWAY BE OPERATIONAL. PARIS MIGHT, THEREFORE, FIND IT EARIER TO SUPPORT THE ESTABLISHMENT OF SUCH A UNIT IF IT WERE CALLED, FOR EXAMPLE,

"DIRECTORATE OF SUPPORT FOR AIRDEFENSE." PERMREPS AGREED WITH THIS SUGGESTION AND LUNS SAID HE WOULD MAKE THE APPROPRIATE CHANGES.

2. MIDDLE EAST. CITING RECENT DEVELOPMENTS IN JORDAN AND ISRAEL, LUNS SAID HE WAS CONCERNED ABOUT THE MIDDLE EAST. WHILE HE REALIZED THAT COUNCIL WAS ALREADY FULLY OCCUPIED, HE THOUGHT IT IMPORTANT THAT PERMREPS HAVE A FULL EXCHANGE IN THE NEAR FUTURE ON ME DEVELOPMENTS. LUNS NOTED THAT THE LACK OF SUCH PRIOR CONSULTATIONS HAD CAUSED CONSIDERABLE DIFFICULTY WHEN THE YOM KIPPUR WAR BROKE OUT LAST YEAR. DE STAERCKE(BELGIUM) AND PECK (U.K.) FULLY SUPPORTED LUNS' SUGGESTION AND PECK NOTED THE ADVANTAGE OF MULTILATERAL CONSULTATIONS IN THE COUNCIL OVER BILATERAL, MORE FRAGMENTARY DISCUSSIONS.

LUNS SUGGESTED NAC MIDDLE EAST CONSULTATIONS WITHIN THE NEXT FORTNIGHT AND HOPED ALLIED GOVERNMENTS WOULD PROVIDE PERMREPS WITH USEFUL INPUTS.

3. MINISTERIAL GUIDANCE. RUMSFELD CALLED PERMREPS ATTENTION TO THE U.S. MINISTERIAL GUIDANCE PAPER WHICH HAD BEEN CIRCULATED ON SEPTEMBER 18. HE STRESSED THAT THE U.S. CONTRIBUTION HAD BEEN PROVIDED WITH THE HOPE THAT IT WOULD HELP IDENTIFY ISSUES FOR DISCUSSION BY DEFMINs AT THEIR DECEMBER MINISTERIAL MEETING. RUMSFELD SAID THE U.S. HOPED THAT THE DPC WOULD FINISH ITS WORK ON THESE ISSUES BY MID-NOVEMBER.

IN DESCRIBING U.S. PAPER, RUMSFELD SAID IT WAS BROADER IN SCOPE THAN ANY PRECEDING STUDY SINCE IT ATTEMPTS TO LAY OUT A LONG-RANGE DEFENSE CONCEPT WITHIN THE AGREED STRATEGY OF MC 14/3. THE MAIN EMPHASIS OF THE U.S. PAPER IS ON THE IMPROVEMENT OF EXISTING CONVENTIONAL FORCES THROUGH GREATER FLEXIBILITY, RATIONALIZATION, AND SPECIALIZATION. RUMSFELD NOTED THAT SECRETARY SCHLESINGER PERSONALLY HOPES THAT THE ISSUES IDENTIFIED IN THE PAPER WILL BE ADDRESSED BY DEFENSE MINISTERS IN DECEMBER WITH A VIEW TO FINDING, THROUGH ALLIANCE CONSULTATION, AN AGREED AND SUSTAINABLE NATO DEFENSE CONCEPT. SECRETARY SCHLESINGER
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HAD STRESSED HIS PERSONAL INTEREST IN THESE ISSUES IN RECENT CONVERSATIONS WITH ALLIED DEFENSE MINISTERS VISITING IN WASHINGTON.

CATALANO (ITALY) AND DRAPF (FRG) BOTH CONSIDERED THE PAPER USEFUL AND DRAPF NOTED THAT CERTAIN SECTIONS HAD NOT YET BEEN FURNISHED. RUMSFELD SAID ALLIES WOULD RECEIVE THESE SECTIONS IN DUE COURSE BUT SHOULD REMEMBER THAT THE U.S. PAPER HAD NOT BEEN SUBMITTED FOR AGREEMENT OR DISAGREEMENT ON TEXT, BUT RATHER AS A DISCUSSION PAPER DESIGNED TO SPARK SERIOUS CONSULTATION BY ALLIED MINISTERS ON KEY ISSUES.

4. FINNEY ARTICLE/NUNN AMENDMENT. REFERENCE TO THE FINNEY

ARTICLE PROMPTED A DISCUSSION ON NUCLEAR WEAPONS IN EUROPE AND THE NUNN AMENDMENT. MENZIES (CANADA) ASKED IF THE NUNN AMENDMENT WOULD APPLY TO THE CURRENT AND POSSIBLY FUTURE FISCAL YEARS AS A FOLLOW-ON TO THE JACKSON-NUNN AMENDMENT. HE INQUIRED IF THE LATTER AMENDMENT, THEREFORE, COULD BE CONSIDERED TO HAVE EXPIRED. RUMSFELD SAID HE HAD NOT CHECKED RECENTLY ON THE LEGISLATIVE STATUS OF THE JACKSON-NUNN AMENDMENT, BUT WANTED TO POINT OUT THAT THE NUNN AMENDMENT HE WAS DISCUSSING AND WHICH WAS A SEPARATE MATTER REQUESTS THE U.S. ADMINISTRATION TO UNDERTAKE STUDIES AND PREPARE REPORTS WHICH DO NOT NECESSARILY FIT INTO THE CONTEXT OF FISCAL YEARS.

RUMSFELD REMINDED PERMREPS THAT HE HAD CIRCULATED TEXT OF NUNN AMENDMENT ON AUGUST 27 AND HAD POINTED OUT THEN THAT THE U.S. WOULD BE STUDYING THE SUBJECT OF TACTICAL NUCLEAR WEAPONS LOCATED IN EUROPE. HE ALSO RECALLED HIS ASSURANCE TO THE ALLIES THAT THEY WOULD BE INFORMED OF THE RESULTS OF THE U.S. STUDY AND THAT ANY ACTION PROPOSALS WOULD BE THE SUBJECT OF FULL CONSULTATION WITHIN THE ALLIANCE. RUMSFELD ALSO REMINDED THE ALLIES THAT SECRETARY SCHLESINGER HAD REFERRED TO POSSIBLE IMPROVEMENTS IN NUCLEAR WEAPONRY AT THE BERGEN NPG MEETING.

PECK(U.K.) SAID HE FULLY UNDERSTOOD THE REASONS FOR THE NUNN AMENDMENT IN THE LIGHT OF U.S. DOMESTIC NEEDS AND THANKED AMBASSADOR RUMSFELD FOR HIS EXPLANATION. PECK FEARED, HOWEVER, THAT THE NUNN AMENDMENT MIGHT PROVIDE LEVERAGE FOR THE SOVIETS IN THE MBFR TALKS SINCE THEY MIGHT ANTICIPATE THAT, JUST BY BIDDING THEIR TIME, A NUCLEAR OPTION TO THE SOVIETS' LIKING CONFIDENTIAL

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WOULD BE INTRODUCED IN VIENNA. NOT AGREEING WITH THIS VIEW, RUMSFELD OBSERVED SOVIETS COULD CONSTRUCT U.S. LEGISLATION ANY WAY THEY CHOSE AND DO. HOWEVER, HE RECEIVED THEY WERE PROBABLY SOPHISTICATED ENOUGH IN LEGISLATIVE AFFAIRS TO SEE THIS AMENDMENT IN AN ACCURATE LIGHT.

RUMSFELD ALSO OBSERVED THAT THE CONGRESS HAD LEVIED A REQUIREMENT TO STUDY AN ISSUE WHICH IS REGULARLY AND CONTINUALLY REVIEWED BY THE NSC AND THE DEPARTMENTS OF STATE AND DEFENSE. THE NUNN AMENDMENT IS A WAY FOR THE CONGRESS TO SPEAK TO THESE ISSUES AND TO SPECIFY COMMITTEES IN BOTH HOUSES TO WHICH REPORTS SHOULD BE SENT. RUMSFELD SAID HE DID NOT CONSIDER ANY PORTION OF THE NUNN AMENDMENT TO BE UNHELPFUL AND REMINDED THE ALLIES THAT THESE QUESTIONS HAD BEEN RAISED BY MEMBERS OF CONGRESS WHO ARE NOT UNFRIENDLY TO THE ALLIANCE. ALLIED PUBLIC OPINION HAD BEEN ASKING SIMILAR QUESTIONS FOR YEARS.

LUNS NOTED THAT SEVERAL WEEKS AGO SECDEF ASKED SACEUR TO PROVIDE BY A SPECIFIED DATE A STUDY ON THE TACTICAL NUCLEAR STOCKPILE IN EUROPE. LUNS HAD DISCUSSED THIS MATTER WITH GENERAL GOODPASTER AND MC CHAIRMAN HILL-NORTON WHO HAD AGREED

THAT AN INSTRUCTION FROM THE U.S. SECRETARY OF DEFENSE TO SACEUR
WAS IN IMPROPER CHANNELS; AND THAT IT SHOULD HAVE BEEN TRANSMITTED
TO SHAPE THROUGH THE SYG. LUNS SAID ACTION WAS BEING TAKEN TO
CORRECT THE MATTER; AND DE STAERCKE SUGGESTED THAT
IT REPRESENTED THE KIND OF SUBJECT THAT COULD BE USEFULLY DIS-
CUSSED BY DEFENSE MINISTERS AT THE NDAC MEETING HELD AT THE TIME OF
THE DPC MINISTERIAL IN DECEMBER.
RUMSFELD

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